

5.8 LOCAL STRATEGIC PLANNING STATEMENT 2020

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EXECUTIVE SUMMARY

The Environmental Planning and Assessment Act 1979 has been amended to introduce a new component to the planning system to be known as Local Strategic Planning Statements, or LSPS.

The LSPS mechanism seeks to link State and regional policies with local implementation found in Local Environmental Plans (LEP) and Development Control Plans (DCP) while also ensuring consistency with Community Strategic Plans (CSP).

Broadly an LSPS is expected to set out the 20 year vision for land-use in the local area, the special character and values that are to be preserved and how change will be managed into the future. Once implemented performance of the LSPS is to be monitored over time with regular reviews required no less than once every 7 years as a minimum, although it is recommended these reviews coincide with reviews of the CSP every 4 years.

The level of detail within an LSPS varies from council to council reflecting the different internal processes for strategic land use planning. Additionally, while primarily a land use planning document given the connection to the CSP, an LSPS will typically discuss and outline intended actions beyond the traditional land use planning sphere. The benefit of this interaction is to ensure that planning decisions are aligned with other council and community initiatives as well as seeking to ensure that land use planning implications are identified in those other processes.

Staff have prepared a draft LSPS as required, which is attached to this report for consideration and advertising for community feedback.

LINK TO DELIVERY/OPERATIONAL PLAN

The recommendation in this report relates to the Delivery/Operational Plan strategy “7.1 Preserve - Engage with the community to develop plans for growth and development that value the local environment”.

FINANCIAL IMPLICATIONS

Nil

POLICY AND GOVERNANCE IMPLICATIONS

Council is legally required to prepare and adopt an LSPS.

RECOMMENDATION

That Council acknowledge the attached draft Local Strategic Planning Statement (LSPS) and resolve to place the LSPS on public exhibition for a period of 28 days.

FURTHER CONSIDERATIONS

Consideration has been given to the recommendation's impact on Council's service delivery; image and reputation; political; environmental; health and safety; employees; stakeholders and project management; and no further implications or risks have been identified.

SUPPORTING INFORMATION

In the Orange context this initial draft LSPS has been designed to outline the broad land use planning framework and identify a range of supporting studies and strategies that each focus in on specific areas of land use planning and related council activities.

Other councils have adopted a more spatially oriented document that maps out specific parts of their respective LGAs for investigation as residential, industrial or other activities. That approach would provide significant clarity but would also constrain the ability to contemplate other lands or options.

By contrast Orange has several themed supporting strategies that can investigate the entire LGA in relation to their topic.

For example, rezoning land for residential purposes is currently considered via the Orange Sustainable Settlement Strategy (OSSS) 2004 with a new local housing strategy being worked on at the present time that is expected to supersede the OSSS. Similarly, industrial land is considered in partnership with neighbouring Councils of Blayney and Cabonne shires through the Blayney Cabonne Orange Rural and Industrial Sub-Regional Strategy (BCO) 2008. Again the BCO is currently in the process of being reviewed and updated.

In each case the strategies are able to consider their objectives without being constrained to areas identified in a higher level, but more abstracted document. It is important to note that whenever a land use planning document formally identifies an area for investigation, which may or may not result in actual rezoning, it has the potential to inflate landowner expectations and result in pressure to rezone.

Accordingly, it is the preference of staff that the LSPS should not explicitly map different parts of the LGA for any particular change. Such mapping could be seen to bias the supporting strategies (unless they were the result of detailed investigation in their own right). It is possible that future updates of the LSPS could seek to be more spatial in nature once the current work-in-progress strategies have been finalised and adopted.

Instead the LSPS should provide the narrative of land use planning decisions and assist the community to understand how the various components of the strategic framework are connected.

The structure of the LSPS is broadly as follows

- Introduction – sets out the legislated requirements for an LSPS
- Policy context – sets out the relationship between the various parts of the NSW planning system
- Community Profile – provides a contextual overview of Orange, our community, people, places, values, challenges and so forth
- A Vision Statement – that seeks to encapsulate the overall direction and goal of Orange, particularly in terms of land use management
- Shared Values – broken down by theme an intended to support the vision statements

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- Action Plan – contains an overview of the various documents that make up the Orange strategic framework, what each document is, how often it should be reviewed and the anticipated next review date.
- Policy Line of Sight – this is a table that by colour coding illustrates how various policy objectives relate from the State level through to the local, beginning with the Premiers Priorities, the Central West and Orana Regional Plan, the Orange CSP, this draft LSPS and finally which supporting local strategies, policies and plans are applicable.
- Planning Priorities – a list of 19 priorities, a rationale for each with actions and suggested monitoring and reporting.

Monitoring and reporting on the LSPS are an important and legislated component of this initiative. There are two proposed components of the monitoring and reporting. Firstly is the regular review and update of documents listed in the Action Plan strategic framework, and secondly the specific reporting measures indicated in each of the 19 planning priorities at the end.

The draft LSPS is now reported to Council for the purposes of obtaining a resolution to advertise the document, seeking community feedback. At the conclusion of this advertising period, the document will be reported back to Council for review and adoption prior to its referral to the Department of Planning Infrastructure and Environment.

ATTACHMENTS

- 1 Local Strategic Planning Statement 2020, D20/41349 [↓](#)